April 29, 1986 8599A:KN:clt INTRODUCED BY: BARDEN, GRANT, GREIVE, GRUGER, LAING, NORTH, REAMS, SIMS, SULLIVAN

PROPOSED NO.: 86 - 236

ORDINANCE NO. 7616

AN ORDINANCE finding that the Zoo Cooperation Agreement between King County and the City of Seattle is necessary and appropriate to implement King County Ordinance 7344 and that the public interest would be served by approval of the Agreement; approving the Agreement; and authorizing the Executive to execute the Agreement.

BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

SECTION 1. The King County Council hereby finds that:

The Zoo Cooperation Agreement between the City of Seattle and King County attached as Exhibit A is necessary and appropriate to carry out the purposes of King County Ordinance 7344.

The Zoo Cooperation Agreement attached as Exhibit A contains the provisions contained in King County Ordinance 7344 Exhibit B and modifications of those provisions which are in the best interest of the citizens of King County.

The public interest would be served by approval of the Zoo Cooperation Agreement attached as Exhibit A.

<u>SECTION 2.</u> The King County Council hereby approves the Zoo Cooperation Agreement attached as Exhibit A.

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to execute the Zoo Cooperation Agreement attached as Exhibit A.  INTRODUCED AND READ for the first time this
of <u>April</u> , 1986.
PASSED this 12th day of May, 1986.
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KING COUNTY COUNCIL KING COUNTY, WASHINGTON
Chair Truger
ATTEST:
Death h. Com
Clerk of the Council
APPROVED this, 1986.
$\langle \langle \langle \rangle \rangle \rangle = \langle \langle \rangle \rangle$
King County Executive

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#### A ZOO COOPERATION AGREEMENT BETWEEN KING COUNTY AND THE CITY OF SEATTLE RELATING TO THE WOODLAND PARK ZOO

WHEREAS, The Woodland Park Zoo provides the citizens of King County with an important educational and recreational park facility;

WHEREAS, the Zoo is in need of major capital improvements if it is to effectively and humanely display and care for its rich and varied animal collection;

WHEREAS, the City of Seattle, hereinafter referred to as "the City," has adopted the Woodland Park Zoo Long Range Plan (the "ZLRP") and a commission appointed by the Mayor of Seattle (the "Zoo Commission") has issued a detailed report proposing a plan of capital improvements to the Zoo (the "Zoo Project") which has been adopted as Modification C to the ZLRP by City Resolution 274-52;

WHEREAS, the environmental review of the amendment to the ZLRP has been completed;

WHEREAS, the City has committed to a private fund-raising drive to raise \$10 million, which, when combined with the Zoo Bond proceeds, will be used to construct the Zoo Project;

WHEREAS, King County, hereinafter referred to as "the County," has concurred with the findings of the Zoo Commission and approved King County Ordinance 7344, placing a \$31.5 million bond issue on the November 5, 1985 general election ballot for the purpose of providing funds to the City to help construct the estimated \$41 million Zoo Project;

WHEREAS, the voters of King County approved the Zoo Bond issue on November 5, 1985;

WHEREAS, an interlocal agreement between the County and the City is necessary in order to provide for the transfer of Bond funds proceeds and interest earnings from the County to the City and to make certain other provisions;

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 WHEREAS, the County and the City have negotiated provisions of a Zoo Cooperation Agreement and these provisions include the provisions contained in Exhibit B attached to King County Ordinance 7344 or modifications of those provisions that are necessary and appropriate to carry out the purposes of King County Ordinance 7344;

NOW, THEREFORE, the County and the City ("the Parties") hereby agree:

SECTION 1. <u>Definitions</u>. The following words and terms as used in this Agreement shall have the following meanings for all purposes of this Agreement, unless some other meaning is plainly intended.

- A. "City" means the City of Seattle.
- B. "County" means King County.
- C. "Legislative Authority" means with respect to the City, the mayor and city council of the City, and with respect to the County, the county executive and the county council.
- D. "Zoo" or the "Woodland Park Zoo" means the Woodland Park Zoological Gardens, a 92-acre public zoo located in Seattle, Washington and maintained and operated by the City of Seattle.
- E. "Zoo Project" means the planning, design, purchase, acquisition, development, construction, equipping or rehabilitating of new or existing facilities as summarized in Exhibit A of King County Ordinance 7344 nd more specifically described in the report of the Mayor's Zoo Commission: Woodland Park Zoo 1984-85 attached to King County Ordinance 7344 as Exhibit C and incorporated herein by reference as such undertakings may be modified from time to time pursuant to this Agreement and the provisions of King County Ordinance 7344.

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- "Zoo Long Range Plan" means the long range plan concept with design policies and exhibit scenarios for the Woodland Park Zoo as adopted by City Resolution 25172 in 1976, and as augmented by Volumes I and II of the 1984-1985 Report of the Mayor's Zoo Commission adopted by City Resolution 27452 in 1986.
- "Financing and Development Plan" means Exhibit A Part 2 of King County Ordinance 7344.
- "Capital Improvement Program Plan" means the plan for the physical improvements for each phase which specifies the allocation of funds by Subproject and the estimated revenue and schedule of expenditures for that phase for identified cost elements consistent with the Financing and Development Plan as it now exists or may be amended and the amended Zoo Long Range Plan.
- "Project Management Plan" means the plan of capital project management to be prepared for the Zoo Project which specifies and schedules necessary staff resources (both in-house and consulting), and the organizational and management structure for project pre-planning, design development, design review, and construction management (scheduling, monitoring, and reporting).
- "Subproject" means a specific zone, exhibit or facility for which funds have been allocated in Exhibit A of King County Ordinance 7344.
- "Modification" means an addition of a Subproject to the Zoo Project or the shift of a Subproject from one phase of the Zoo Project to another phase; or an increase or decrease of the greater of 10 percent or \$50,000 in an expenditure for a Subproject including that Subproject's prorated proportion of that phases's inflation reserve; or a substantive increase or decrease, as defined by the Zoo Development Oversight Committee pursuant to Section 7(D) of this Agreement, in a Subproject's size, capacity or key features; or a change in the size or timing of a bond issue; or such additional changes as are provided for in Section 8 of this Agreement.

- L. "Bond" or "Bonds" means any or all of the general obligation Bonds of the County issued pursuant to King County Ordinance 7344, or any series of such bonds.
- M. "Bond Redemption Fund" means the King County General
  Obligation Bond Redemption Fund previously created in the office
  of the King County director of finance.
- N. "Zoo Development Fund" means the capital projects fund authorized in Section 6 of King County Ordinance 7344 within the office of the King County director of finance.
- 0. "Zoo Project Construction Fund" means the capital fund authorized by City Ordinance 112838 and as described in Section 6 of King County Ordinance 7344 into which the City shall deposit funds transferred from the County Zoo Development Fund, private contributions, appropriations of the City and other funds that may become available from time to time to pay the costs of the Zoo Project.
- P. "Zoo Cooperation Agreement" means this Agreement and any amendments or revisions thereto, as authorized by King County Ordinance 7344.

Section 2. Use of Bond Proceeds. Proceeds from the sale of the Bonds shall be expended solely for capital costs of the Zoo Project. The term "capital costs" shall be construed consistently with the term "capital purposes" in Article VII, Section 2(b) of the Washington Constitution and RCW 84.52.056, but, subject thereto, may include the costs of property acquisition and development, engineering, architecture, planning, financial, legal, relocation and other services lawfully incurred incident to the development of the Zoo Project and its financing, construction of the Zoo Project and its financing, including the costs incident to the issuance of the Bonds, and review of the construction of the Zoo Project by the Zoo Development Oversight Committee. The term capital costs shall not include maintenance, operations, or costs for replacement of equipment.

Section 3. Ownership of Property. All property paid for or financed with the proceeds of the sale of the Bonds and interest earned thereon shall be owned by the City but may be leased, mortgaged, or otherwise encumbered (including being made subject to an operating lease) to the extent permitted by law and this Agreement. The proceeds of any such lease, mortgage, or encumbrance, shall only be used for Zoo-related programs. All improvements developed, purchased, constructed, or rehabilitated with the proceeds of the sale of the Bonds shall be managed by the City or its agents.

### Section 4. County/City Obligations.

- A. The obligations of the County shall be limited to carrying out the provisions of this Agreement.
- B. All contracts with respect to the Zoo Project and the responsibility for subsequent maintenance and operation of the Zoo Project, with the exception of those related to the issuance and payment of the Bonds and the management of the Bond proceeds while on deposit with the County, shall be the obligations of the City.
- C. The City shall apply the Zoo Project resources solely for the purpose of financing the Zoo Project substantially as described in the Financing and Development Plan.
- D. The City of Seattle shall provide funds to maintain a high standard of operation and maintenance support for the Zoo, anticipating that increases may be necessary to maintain new Zoo Project exhibits and facilities.
- E. The City shall submit requests for release of bond proceeds and any other County approvals related to the Zoo Project to the County Executive who shall refer such requests to the director of the County budget office for expeditious processing.

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Section 5. Disposition of Property. Any property or improvements developed, acquired, constructed, or rehabilitated by the City with the proceeds of the Bonds may be sold or otherwise disposed of by the City to the extent permitted by law. The proceeds of any such sale or lease, other than an operating lease which is provided for in Section 3 of this Agreement, including interest if the sale or lease is on a deferred payment basis, shall be used in the following order of priority: for the Zoo Project; deposited in the County's Bond Redemption Fund if the Bonds are still outstanding; or for other Zoo capital purposes.

# Section 6. Investment of Bond Proceeds.

- A. The proceeds of the Bonds will be deposited in the Zoo Development Fund of the County and will be invested and managed by the County director of finance until such time as the proceeds are transferred to the City pursuant to Section 16 of this Agreement. Within the limits of the state constitution and statutes, the County shall invest the Zoo Development Fund monies pursuant to directions from the City Comptroller.
- B. The proceeds of the Bonds and interest thereon, when transferred to the City, and private donations received to pay costs of the Zoo Project, shall be deposited in a Zoo Project Construction Fund of the City and invested and managed by the City.
- C. The City and the County agree to invest monies in a manner that shall comply with all applicable laws, rules and prudent investment practices. While Bond proceeds are in the custody of the County, they shall be managed and invested in accordance with the County policies and practices except that the City shall be responsible for investment directions as provided by the City Comptroller. In the event the City Comptroller fails to direct the investment of the Bond proceeds, then the County director of

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finance shall invest such proceeds for the benefit of the Zoo Project consistent with County investment policies and practices. While bond proceeds are in the custody of the City, they shall be managed and invested in accordance with City policies and practices.

D. The City and County agree that they will not take or permit to be taken on their behalf any action which would adversely affect any exemption from federal income taxation of the interest on such Bonds and will take or require to be taken such acts as may reasonably be within their ability and as may from time to time be required under applicable laws to continue any such exemption from federal income taxation of the interest on such Bonds.

## Section 7. Zoo Development Oversight Committee.

- A. A Zoo Development Oversight Committee consisting of twelve members will be formed, with five members representing King County appointed by the County Executive and confirmed by the County Council, four members representing the City of Seattle appointed by the City Mayor and confirmed by the City Council, and three members representing the suburban cities in King County appointed by the Suburban Cities Association. All appointees shall reside in King County and no fewer than five members shall reside in unincorporated King County. The City shall review the recommendations of the Zoo Commission in making appointments to the Zoo Development Oversight Committee.
- B. Notwithstanding King County Code 2.28.010, the initial term of appointment shall be established by lot, four members shall serve three years, four members shall serve two years, and four members shall serve one year. Thereafter, members of the Committee shall serve for a three-year term and may be reappointed. The Committee shall select its own chair.

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- C. The Zoo Development Oversight Committee shall monitor the performance of the City and County on the Zoo Project.
- D. By September 2, 1986, the Zoo Development Oversight
  Committee shall develop and recommend to the County Council for
  its approval definitions and criteria for evaluating any proposed
  Modifications to the Zoo Project (including the Financing and
  Development Plan) and the Capital Improvement Program Plan.
  Definitions shall be based in part upon the recommendations and
  criteria contained in the Zoo Commission Report and shall be
  additional to those in Section 1(K) of this Agreement.
- E. Support for the operation and staffing of the Zoo
  Development Oversight Committee shall be funded by the City of
  Seattle. DUring the construction of the Zoo Project, the City may
  utilize Zoo Bond proceeds from the inflation reserve up to an
  amount of \$50,000 annually for Zoo Development Oversight Committee
  operations and staff and from City operating monies if necessary.
- F. The Zoo Development Oversight Committee shall review and approve the work program and staffing levels for its operation, as recommended by the City and within the funding levels established by City appropriation. In order to correspond to the City's budgeting process, annually prior to July 1, the Zoo Development Oversight Committee shall evaluate the work program and staffing levels and recommend to the City revisions, if any.
- G. The Zoo Development Oversight Committee shall identify and recommend to the City appropriate staff for the Zoo Development Oversight Committee's operations. Staff shall be city employees or contractors.

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### Section 8. Deviations, Modifications and Abandonment.

A. <u>Deviations:</u> The Mayor is hereby authorized to reallocate funds among Subprojects in an amount not to exceed the greater of 10% or \$50,000 per Subproject, including that Subproject's prorated proportion of that phase's inflation reserve. The Mayor shall notify in writing the County Executive and the Zoo Development Oversight Committee of such reallocation.

#### B. Modifications:

Modifications to the Zoo Project may be made by the 1. County Legislative Authority after recommendation by the City and review by the Zoo Development Oversight Committee. All Modifications to the Zoo Project shall be made by Ordinance by the County Legislative Authority except that the County Executive may approve a modification under the following circumstances. anticipated cost of an individual Subproject, including that Subproject's prorated proportion of that phase's inflation reserve, increases or decreases by the greater of 10% or \$50,000 but less than the greater of 20% or \$100,000, the City shall notify in writing the County Executive and the Zoo Development Oversight Committee of such an anticipated Modification. County Executive shall notify in writing the City and the Zoo Development Oversight Committee within 30 days of receipt of notification by the City as to whether such anticipated Modification shall be decided upon by the County Executive or shall be referred to the County Legislative Authority for approval or disapproval. The County Executive shall consult with the Chairperson of the County Council in making this determination.

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- 2. Except as specified in subsection B(1) of this Section, all other Modifications shall be referred automatically to the County Legislative Authority for its decision following opportunity for review by the Zoo Development Oversight Committee. Modifications to be automatically referred to the County Legislative Authority shall include but not be limited to those situations in which:
- a. The cost of an individual Subproject, including that Subproject's propated proportion of that phase's inflation reserve, increases or decreases by an amount equal to or greater than the greater of 20% or \$100,000; or
- b. A Subproject is added to the Zoo Project, or construction of a Subproject is shifted from one phase to another;
   or
- c. Such change constitutes a Modification requiring approval by the County Legislative Authority as recommended by the Zoo Development Oversight Committee and approved by the County Legislative Authority pursuant to Section 7(D) of this Agreement.
- C. <u>Abandonment:</u> Any Subproject may be abandoned (and the Zoo Project modified accordingly) with the recommendation of the Zoo Development Oversight Committee and approval of the Legislative Authorities of the County and the City, if they find that the accomplishment of the Subproject is not practical or legal, or would no longer serve its intended purpose or would not be desirable.
- D. Any proposed Modification to the Zoo Project or underlying financial assumptions, or abandonment of a Subproject shall be accompanied by a revised Financing and Development Plan and supporting detail necessary to show that such Modification will not materially impair the accomplishment of the remainder of the Zoo Project.

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## Section 9. Completion of Zoo Project.

- A. The Zoo Development Oversight Committee shall develop suggested criteria for determining when the Zoo Project, as it may have been modified pursuant to this Agreement, is complete. The Zoo Development Oversight Committee shall apply those criteria and shall make a recommendation to the County Legislative Authority when the Committee believes the Zoo Project is complete.
- B. The County Legislative Authority shall make the final determination as to when the Zoo Project is complete or the Zoo Project has been otherwise duly provided for.
- C. If necessary to complete the Zoo Project in total as described in King County Ordinance 7344 or modified through the process described in Sections 7 and 8 of this Agreement, the City agrees to contribute sufficient funds from other revenue sources or reserve funds of the City not to exceed \$3.5 million to address shortfalls if they occur under either of the following circumstances:
- 1. Investment earnings from all sources do not reach the projected levels contained in the Financing and Development Plan as amended; or
- 2. Total project sosts including inflation of the Zoo Project exceed the projection contained in the Financing and Development Plan as amended.

# Section 10. Quarterly Reports.

A. The City shall submit quarterly written reports to the Zoo Development Oversight Committee, the County Executive, and the Councy Council displaying and explaining: the balance of the Zoo Project funds and accounts; financial transactions of the Zoo Project funds and accounts; progress to date on all private fund-raising; and the current status of any and all planning, design and construction of the Zoo Project.

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The County shall submit quarterly reports to the Zoo В. Development Oversight Committee, the City Mayor, and the City Council displaying the balance in the Zoo Development Fund, and comparing the status of the fund to that contemplated in the most current Financing and Development Plan.

Section 11. Annual Reports. The Zoo Development Oversight Committee shall report in writing to the County Council, County Executive, City Council and Mayor, Mayors and Councilmembers of suburban cities, and the public at least once each year on the status of the Zoo Project. Such report shall address financial and program conformance with King County Ordinance 7344, this Agreement, and amendments to the Financing and Development Plan and Zoo Project as may be approved from time to time pursuant to Sections 7 and 8 of this Agreement, and shall contain recommendations for ensuring cost-effective and timely completion of the Zoo Project.

### Section 12. Audits.

- The funds and accounts of the City and the County with respect to the Zoo Project shall be available for audit on a yearly basis by the State Auditor.
- The Zoo Project shall be subject to comprehensive fiscal and program audit by the County Auditor pursuant to King County Code 2.20. The City will provide free access to the County Auditor to all financial and program records concerning the Zoo Project.

# Section 13. Disposition of Remaining Monies.

In the event a determination is made pursuant to Section 9 of this Agreement that the Zoo Project is complete or has been otherwise duly provided for, and payment of the principal of and interest on the Bonds has not been fully made or otherwise provided for, then proceeds of the Bonds and earnings thereon, if any, remaining in the Zoo Project Construction Fund of the City

shall be remitted to the County and deposited into the Bond Redemption Fund for the payment of principal of and interest on the Bonds.

B. If any monies remain in the Zoo Project Construction Fund of the City after the Zoo Project is complete and after the principal of and interest on the Bonds are paid or their payment otherwise provided for, the Zoo Development Oversight Committee shall propose an allocation of the remaining funds (including interest earned thereon) according to their source between the County and the City and may include any other entity that may be entitled to them. The Zoo Development Oversight Committee shall submit its recommendations and supporting calculations to the City and County Legislative Authorities for their consideration and final decision.

## Section 14. Interim Financing.

- A. Pursuant to Sections 5 and 8 of King County Ordinance 7344, the County may provide by ordinance for interim financing of the Zoo Project.
- B. The City shall have the opportunity to review and comment on the County's plan for interim financing.

Section 15. Temporary Withholding of Bond Proceeds. The City agrees to allow the County, after each Bond sale, to withhold funds from the Bond proceeds sufficient to pay the costs of selling the Bonds and the first year's interest on the Bonds. Subject to the conditions set forth in Section 16, an amount equivalent to the first year's interest on the Bonds, plus interest earned thereon, shall be conveyed to the City after the second half property tax collections are collected in the calendar year following the year of each bond sale.

### Section 16. Release of Bond Proceeds.

- A. If requested by the City, bond proceeds for development of the Project Management Plan as defined in Section 1(I) of this Agreement and/or Capital Improvement Program Plan as defined in Section 1(H) of this Agreement shall be released as soon as practicable by the County Executive after she or he has determined the amount of the request to be reasonable and necessary for planning purposes and taking into consideration the recommendation by the Zoo Development Oversight Committee.
- B. Bond proceeds for each phase (as such term is used in Exhibit A of King County Ordinance 7344) of the Zoo Project shall be released to the City as soon as practicable following the completion of the actions outlined below:
  - 1. Phase I only:
- a. The Zoo Project Construction Fund has been created by the City.
- b. The Zoo Development Oversight Committee has reviewed and the City Council has approved the Project Management Plan for implementation of the Zoo Project, and the County Legislative Authority has approved the Project Management Plan as being reasonable and consistent with Exhibit A of King County Ordinance 7344 or any modifications which may have been made to the Financing and Development Plan or Zoo Project.
  - 2. Phases I, II, III, and IV:
- a. The environmental review and approval by appropriate governmental agencies for the particular phase has been completed.
- b. The proposed Capital Improvement Program Plan for the particular phase has been completed by the City and reviewed by the Zoo Development Oversight Committee and approved by the County Legislative Authority as being consistent with the Zoo Project.

 c. The City has demonstrated that private donations per the Financing and Development Plan as may be amended have been substantially committed for that particular phase.

## Section 17. General Provisions.

- A. <u>Effective Date:</u> This Zoo Cooperation Agreement shall take effect on the earliest lawful date after the last of the Parties signs this Agreement.
- B. <u>Dispute Resolution:</u> The County and the City may choose to resolve any issue pursuant to this Agreement as follows:

A panel consisting of a City representative appointed by the City Mayor, and a County representative appointed by the County Executive, and the Chair of the Zoo Development Oversight Committee shall meet to resolve these issues. Such pannel shall be convened within ten working days of written notification by either the City or the County that such a dispute exists. The panel shall render its recommendation within five working days from the time it convenes. Said recommendations shall be advisory only and shall not be binding on either party. Disputes which cannot be resolved by the dispute resolution panel shall be referred to the City Mayor and County Executive for negotiation and resolution.

Recommendations and decisions resulting from the dispute resolution process above shall not limit either party's right to pursue remedies otherwise available.

- C. Good Faith: The City and County shall each act in good faith and expeditiously in carrying out the terms of this Agreement.
- D. <u>Termination:</u> This agreement may be terminated by action of both the Legislative Authorities of the City and County at any time after:

- 1. The Zoo Project has been determined, through the process established in Section 9 of this Agreement, to be complete or otherwise duly provided for, and
  - 2. All the Bonds have been fully redeemed or defeased, and
- 3. Final disposition of any monies remaining in the Zoo Project Construction Fund of the City has been completed.

After termination of this Agreement, however, the obligations established by Sections or subsections 3, 4(B), 4(D), 5 and 12 shall continue and remain in full force and effect for the life of the improvements.

ATTEST:	KING COUNTY
By: Suckorbui	By: Ring County Executive
Title: Medic Relation	Title:
	THE CITY OF SEATTLE
By:	By: Mayor of Seattle
Title:	Title:

Approved as to form:

NORM MALENG,

King County Prosecuting Attorney

By: <u>Andra (Merc)</u>
Deputy Prosecuting Attorney

Date: <u>May 15, 1986</u>